

## Message Text

CONFIDENTIAL

PAGE 01 USUN N 02917 090232Z

ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00  
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01  
INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 /072 W  
-----023031 090237Z /65

O 090147Z SEP 77

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 5228

INFO AMEMBASSY BONN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY PRETORIA IMMEDIATE

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY LAGOS

AMEMBASSY LUSAKA

AMEMBASSY MAPUTO

AMCONSUL CAPETOWN

C O N F I D E N T I A L USUN 2917

E.O. 11652: GDS

TAGS: PORG, SF, WA

SUBJ: NAMIBIA: CONTACT GROUP MEETING OF SEPTEMBER 8

REF: (A) USUN 2892; (B) SECSTATE 214565

1. THE FOLLOWING AD REFERENDUM DECISIONS AND ACTIONS WERE  
TAKEN BY THE CONTACT GROUP AT ITS SEPTEMBER 8 MEETING.

2. IT WAS PROPOSED TO HOLD THE FORTHCOMING WESTERN FIVE TALKS  
WITH SWAPO AND THE SAG IN OTTAWA INSTEAD OF DAR ES SALAAM/  
WASHINGTON, ASSUMING THE CANADIAN GOVERNMENT APPROVED. (LATER  
IN THE DAY, THE CANADIAN MISSION INFORMED THE CONTACT GROUP  
THAT THE CANADIAN GOVERNMENT DID NOT WANT THE TALKS IN OTTAWA  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 02917 090232Z

ELIMINATING VARIOUS POSSIBILITIES THAT WOULD REQUIRE EXTENSIVE  
TRAVEL BY THE CONTACT GROUP, THAT LEAVES US WITH NEW YORK,  
WHICH IS POLITICALLY INHOSPITABLE TO THE SOUTH AFRICANS  
AND DISTRACTING TO SWAPO, OR WITH WASHINGTON. SEE PARA-  
GRAPH 10, ACTION REQUESTED.)

3. ON THE QUESTION OF PROXIMITH TALKS (AS SUGGESTED

REFTEL B), IT WAS BELIEVED THAT THE LOGISTICAL ADVANTAGES WERE OUTWEIGHED BY A PROBABLE SOUTH AFRICAN REFUSAL TO ACCEPT A NEGOTIATING TECHNIQUE WHICH PUBLICLY EQUATED THE SOUTH AFRICAN GOVERNMENT WITH SWAPO. IN ADDITION, IT SEEMED TACTICALLY PREFERABLE TO APPROACH SWAPO WITH WHAT WE HOPE WILL BE SOLID PROGRESS TO REPORT ON THE SOUTH AFRICAN SIDE. THE CONTACT GROUP AGREED TO RETAIN THE PRESENT TWO-STEP ARRANGEMENT AND TIMING.

4. FOR COSMETIC REASONS, IT WAS AGREED THAT THE FIVE SHOULD INFORM ALL FRONT LINE PRESIDENTS OF THE FORTHCOMING TALKS RATHER THAN NYERERE AND OBASANJO ALONE. THEY WOULD BE INFORMED ON SEPTEMBER 12.

5. IT WAS AGREED TO ADD AN ITEM TO THE CONTACT GROUP'S SHORT-TERM PLAN OF WORK, ON, SAY, SEPTEMBER 23, TO BRIEF THE FRONT LINE PRESIDENTS AND THE NIGERIAN HEAD OF STATE ON THE RESULTS OF THE TALKS. ASSUMING SUBSTANTIAL PROGRESS IN THE TALKS WITH SOUTH AFRICA, WE WOULD EXPECT TO OBTAIN INCREASED AFRICAN PRESSURE ON SWAPO TO BE FLEXIBLE IN THEIR TURN.

6. IT WAS AGREED TO ADD THE FOLLOWING ITEM AT THE END OF THE PLAN OF WORK: "OCTOBER 17: THE SECURITY COUNCIL MEETS TO CONSIDER A BRIEF RESOLUTION CALLING UPON THE SECRETARY GENERAL TO SUBMIT A REPORT ON ACTIONS TAKEN IN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 02917 090232Z

IMPLEMENTATION OF RESOLUTION 385 (1976), IN PARTICULAR THE APPOINTMENT OF A SPECIAL REPRESENTATIVE FOR NAMIBIA. (A SECOND MEETING OF THE COUNCIL TOWARD THE END OF OCTOBER WOULD TAKE NOTE OF THE SECRETARY GENERAL'S REPORT AND ASK THE SPECIAL REPRESENTATIVE PERIODICALLY TO REPORT BACK TO THE COUNCIL.)" THE URGENCY OF COMPLETING SECURITY COUNCIL ACTION IN OCTOBER WAS UNDERLINED FOR THE CONTACT GROUP BY THE FACT THAT LIBYA WILL ASSUME THE PRESIDENCY OF THE COUNCIL IN NOVEMBER.

7. THE CONTACT GROUP ALSO BEGAN CONSIDERATION OF A US-PREPARED SOUTH AFRICAN TROOP WITHDRAWAL PLAN ALONG THE LINES OF PRETORIA 4565 AND THE PELCOVITS SGUDY. IMPORTANT SUBSTANTIVE DIFFERENCED IMMEDIATELY SURFACED BETWEEN THE US AND THE UK AND CANADA. THE BRITISH BELIEVED THAT SOUTH AFRICA WOULD NOT ACCEPT THE RATE AND SCOPE OF TROOP WITHDRAWALS ENVISAGED BY THE US, AND OPPOSED A UN PEACEKEEPING FORCE IN PRINCIPLE. IN FACT, IT APPEARED THAT THE BRITISH MAY BE PREPARED TO SUPPORT SOUTH AFRICAN RESISTANCE TO ANY SIGNIFICANT TROOP WITHDRAWAL. THE CANADIANS WERE CONCERNED ABOUT THE COST OF A PEACEKEEPING FORCE, SAYING THAT A FORCE OF 1,500 TO 2,000 BLUE HELMETS,

WHICH THEY THOUGHT WOULD BE NECESSARY UNDER THE US PLAN, WOULD PROVE TO BE EXCESSIVELY EXPENSIVE. THE US AGREED TO CONSIDER THESE VIEWS AND TO PREPARE A REVISED DRAFT PLAN FOR THE GROUP'S CONSIDERATION.

8. THE CONTACT GROUP DELEGATED THE GERMANS (WHOSE PERMANENT REPRESENTATIVE IS PRESIDENT OF THE SECURITY COUNCIL DURING SEPTEMBER) TO INQUIRE ABOUT THE COUNCIL FOR NAMIBIA'S INTENTIONS IN CALLING FOR SECURITY COUNCIL ACTION "TO MAINTAIN THE STATUS OF WALVIS BAY AS AN INTEGRAL PART" OF NAMIBIA. IT REMAINS TO BE SEEN WHETHER THE COUNCIL FOR NAMIBIA WILL PRESS FOR AN URGENT SECURITY COUNCIL MEETING.

9. THE CONTACT GROUP IS SCHEDULED TO MEET WITH COMMISSIONER  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 02917 090232Z

FOR NAMIBIA AHTISSARI ON SEPTEMBER 9 TO REVIEW UN CONTINGENCY PLANNING. THE GROUP WILL ALSO CONTINUE CONSIDERATION OF THE TROOP WITHDRAWAL PLAN AND, IF TIME PERMITS, TO TAKE UP SECURITY COUNCIL STRATEGY AND RESOLUTIONS AND THE SPECIAL REPRESENTATIVE'S TERMS OF REFERENCE.

10. ACTION REQUESTED: PLEASE ADVISE WHETHER WASHINGTON WOULD BE ACCEPTABLE AS THE SITE OF THE TALKS WE NEED TO KNOW ASAP, I.E., BEFORE BOTHA/NUJOMA ARE INVITED (REFTEL A).  
YOUNG

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEETING AGENDA, POLITICAL SETTLEMENT, COMMITTEE MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 09-Sep-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977USUNN02917  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770326-0550  
**Format:** TEL  
**From:** USUN NEW YORK  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770978/aaaacogq.tl  
**Line Count:** 146  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 66fa0d49-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 USUN NEW YORK 2892, 77 STATE 214565  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 10-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1321571  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NAMIBIA: CONTACT GROUP MEETING OF SEPTEMBER 8  
**TAGS:** PORG, SF, WA  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/66fa0d49-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009